110TH CONGRESS 1ST SESSION

H. R. 2837

To provide for administrative procedures to extend Federal recognition to certain Indian groups, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 22, 2007

Mr. Faleomavaega introduced the following bill; which was referred to the Committee on Natural Resources

A BILL

To provide for administrative procedures to extend Federal recognition to certain Indian groups, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Indian Tribal Federal
- 5 Recognition Administrative Procedures Act".
- 6 SEC. 2. PURPOSES.
- 7 The purposes of this Act are as follows:
- 8 (1) To remove the Federal acknowledgment
- 9 process from the Bureau of Indian Affairs and

- transfer the responsibility for the process to an independent Commission on Indian Recognition.
 - (2) To establish a Commission on Indian Recognition to review and act upon documented petitions submitted by Indian groups that apply for Federal recognition.
 - (3) To establish an administrative procedure under which petitions for Federal recognition filed by Indian groups will be considered.
 - (4) To provide clear and consistent standards of administrative review of documented petitions for Federal acknowledgment.
 - (5) To clarify evidentiary standards and expedite the administrative review process by providing adequate resources to process documented petitions.
 - (6) To ensure that when the Federal Government extends acknowledgment to an Indian tribe, the Federal Government does so with a consistent legal, factual, and historical basis.
 - (7) To extend to Indian groups that are determined to be Indian tribes the protection, services, and benefits available from the Federal Government pursuant to the Federal trust responsibility with respect to Indian tribes.

1 (8) To extend to Indian groups that are deter-2 mined to be Indian tribes the immunities and privi-3 leges available to other federally acknowledged Indian tribes by virtue of their status as Indian tribes 5 with a government-to-government relationship with 6 the United States. 7 SEC. 3. DEFINITIONS. 8 In this Act: 9 (1) ACKNOWLEDGMENT.—The term "acknowl-10 edgment" means a determination by the Commission 11 on Indian Recognition that an Indian group con-12 stitutes an Indian tribe with a government-to-gov-13 ernment relationship with the United States. 14 (2) Autonomous.— 15 (A) IN GENERAL.—The term "autonomous" means the exercise of political influence 16 17 or authority independent of the control of any 18 other Indian governing entity. 19 (B) CONTEXT OF TERM.—With respect to 20 a petitioner, the term shall be understood in the 21 context of the history, geography, culture, and 22 social organization of the petitioner. 23 (3) Bureau.—The term "Bureau" means the

Bureau of Indian Affairs of the Department.

1	(4) Commission.—The term "Commission"
2	means the Commission on Indian Recognition estab-
3	lished under section 4.
4	(5) Community.—
5	(A) In general.—The term "community"
6	means any group of people, living within a rea-
7	sonable territory, that is able to demonstrate
8	that
9	(i) consistent interactions and signifi-
10	cant social relationships exist within the
11	membership; and
12	(ii) the members of that group are
13	differentiated from and identified as dis-
14	tinct from nonmembers.
15	(B) Context of term.—The term shall
16	be understood in the context of the history, cul-
17	ture, and social organization of the group, tak-
18	ing into account the geography of the region in
19	which the group resides.
20	(6) Continuous or continuously.—With re-
21	spect to a period of history of a group, the term
22	"continuous" or "continuously" means extending
23	from 1900 throughout the history of the group to
24	the present substantially without interruption.

- 1 (7) DEPARTMENT.—The term "Department"
 2 means the Department of the Interior.
- 3 (8) DOCUMENTED PETITION.—The term "docu4 mented petition" means the detailed, factual expo5 sition and arguments, including all documentary evi6 dence, necessary to demonstrate that those arguments specifically address the mandatory criteria es7 tablished in section 5.
 - (9) HISTORICALLY, HISTORICAL, HISTORY.—
 The terms "historically", "historical", and "history" refer to the period dating from 1900.
 - (10) Indian Group.—The term "Indian group" means any Indian band, pueblo, village, or community that is not acknowledged to be an Indian tribe.
 - (11) Interested parties.—The term "interested parties" means any person, organization, or other entity who can establish a legal, factual, or property interest in an acknowledgement determination and who requests an opportunity to submit comments or evidence or to be kept informed of Federal actions regarding a specific petitioner. The term includes the government and attorney general of the State in which a petitioner is located, and may include, but is not limited to, local governmental units,

1	and any recognized Indian tribes and unrecognized
2	Indian groups that might be affected by an acknowl-
3	edgement determination.
4	(12) Letter of intent.—The term "letter of
5	intent" means an undocumented letter or resolution
6	that—
7	(A) is dated and signed by the governing
8	body of an Indian group;
9	(B) is submitted to the Commission; and
10	(C) indicates the intent of the Indian
11	group to submit a documented petition for Fed-
12	eral acknowledgment.
13	(13) Petitioner.—The term "petitioner"
14	means any group that submits a letter of intent to
15	the Commission requesting acknowledgment.
16	(14) Political influence or authority.—
17	(A) In general.—The term "political in-
18	fluence or authority" means a tribal council,
19	leadership, internal process, or other mecha-
20	nism that a group has used as a means of—
21	(i) influencing or controlling the be-
22	havior of its members in a significant man-
23	ner;
24	(ii) making decisions for the group
25	which substantially affect its members: or

1	(iii) representing the group in dealing
2	with nonmembers in matters of con-
3	sequence to the group.
4	(B) Context of term.—The term shall
5	be understood in the context of the history, cul-
6	ture, and social organization of the group.
7	(15) Restoration.—The term "restoration"
8	means the re-extension of acknowledgment to any
9	previously acknowledged tribe with respect to which
10	the acknowledged status may have been abrogated or
11	diminished by reason of administrative action by the
12	Executive Branch or legislation enacted by Congress
13	expressly terminating that status.
14	(16) Secretary.—The term "Secretary"
15	means the Secretary of the Interior.
16	(17) Treaty.—The term "treaty" means any
17	treaty—
18	(A) negotiated and ratified by the United
19	States on or before March 3, 1871, with, or on
20	behalf of, any Indian group or tribe;
21	(B) made by any government with, or on
22	behalf of, any Indian group or tribe, from which
23	the Federal Government or the colonial govern-
24	ment which was the predecessor to the United
25	States Government subsequently acquired terri-

1	tory by purchase, conquest, annexation, or ces-
2	sion; or
3	(C) negotiated by the United States with,
4	or on behalf of, any Indian group in California,
5	whether or not the treaty was subsequently
6	ratified.
7	(18) Tribal roll.—The term "tribal roll"
8	means a list exclusively of those individuals who-
9	(A)(i) have been determined by the tribe to
10	meet the membership requirements of the tribe,
11	as set forth in the governing document of the
12	tribe; or
13	(ii) in the absence of a governing doc-
14	ument that sets forth those requirements,
15	have been recognized as members by the
16	governing body of the tribe; and
17	(B) have affirmatively demonstrated con-
18	sent to being listed as members of the tribe.
19	SEC. 4. COMMISSION ON INDIAN RECOGNITION.
20	(a) Establishment.—There is established the Com-
21	mission on Indian Recognition. The Commission shall be
22	an independent establishment, as defined in section 104
23	of title 5, United States Code.
24	(b) Membership.—
25	(1) In general.—

1	(A) Members.—The Commission shall
2	consist of 3 members appointed by the Presi-
3	dent, by and with the advice and consent of the
4	Senate.
5	(B) Individuals to be considered for
6	MEMBERSHIP.—In making appointments to the
7	Commission, the President shall give careful
8	consideration to—
9	(i) recommendations received from In-
10	dian groups and Indian tribes; and
11	(ii) individuals who have a back-
12	ground or who have demonstrated exper-
13	tise and experience in Indian law or policy,
14	anthropology, genealogy, or Native Amer-
15	ican history.
16	(C) Background information.—No in-
17	dividual shall be eligible for any appointment
18	to, or continue service on the Commission,
19	who—
20	(i) has been convicted of a felony; or
21	(ii) has any financial interest in, or
22	management responsibility for, any Indian
23	group.

- 1 (2) POLITICAL AFFILIATION.—Not more than 2
 2 members of the Commission may be members of the
 3 same political party.
 - (3) TERMS.—Each member of the Commission shall be appointed for a term of 6 years.
 - (4) VACANCIES.—Any vacancy in the Commission shall not affect the powers of the Commission, but shall be filled in the same manner in which the original appointment was made. Any member appointed to fill a vacancy occurring before the expiration of the term for which the predecessor of the member was appointed shall be appointed only for the remainder of that term. A member may serve after the expiration of the term of that member until a successor has taken office.

(5) Compensation.—

(A) IN GENERAL.—Each member of the Commission shall receive compensation at a rate equal to the daily equivalent of the annual rate of basic pay prescribed for level V of the Executive Schedule under section 5316 of title 5, United States Code, for each day, including travel time, that the member is engaged in the actual performance of duties authorized by the Commission.

- 1 (B) Travel.—All members of the Com2 mission shall be reimbursed for travel and per
 3 diem in lieu of subsistence expenses during the
 4 performance of duties of the Commission while
 5 away from their homes or regular places of
 6 business, in accordance with subchapter I of
 7 chapter 57 of title 5, United States Code.
 - of the Commission shall serve on the Commission as a full-time employee of the Federal Government. No member of the Commission may, while serving on the Commission, be otherwise employed as an officer or employee of the Federal Government. Service by a member who is an employee of the Federal Government at the time of nomination as a member shall be without interruption or loss of civil service status or privilege.
 - (7) CHAIRPERSON.—At the time appointments are made under paragraph (1), the President shall designate a Chairperson of the Commission (referred to in this section as the "Chairperson") from among the appointees.

(c) Meetings and Procedures.—

(1) IN GENERAL.—The Commission shall hold its first meeting not later than 30 days after the

1	date on which all members of the Commission have
2	been appointed and confirmed by the Senate.
3	(2) Quorum.—Two members of the Commis-
4	sion shall constitute a quorum for the transaction of
5	business.
6	(3) Rules.—The Commission may adopt such
7	rules (consistent with the provisions of this Act) as
8	may be necessary to establish the procedures of the
9	Commission and to govern the manner of operations,
10	organization, and personnel of the Commission.
11	(4) Principal office of
12	the Commission shall be in the District of Columbia.
13	(d) Duties.—The Commission shall carry out the
14	duties assigned to the Commission by this Act, and shall
15	meet the requirements imposed on the Commission by this
16	Act.
17	(e) Powers and Authorities.—
18	(1) Powers and authorities of chair-
19	PERSON.—Subject to such rules and regulations as
20	may be adopted by the Commission, the Chairperson
21	may—
22	(A) appoint, terminate, and fix the com-
23	pensation (without regard to the provisions of
24	title 5, United States Code, governing appoint-

ments in the competitive service, and without

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regard to the provisions of chapter 51 and subchapter III of chapter 53 of that title, or of any other provision of law, relating to the number, classification, and General Schedule rates) of an Executive Director of the Commission and of such other personnel as the Chairperson considers advisable to assist in the performance of the duties of the Commission, at a rate not to exceed a rate equal to the daily equivalent of the annual rate of basic pay prescribed for level V of the Executive Schedule under section 5316 of title 5, United States Code; and

- (B) procure, as authorized by section 3109(b) of title 5, United States Code, temporary and intermittent services to the same extent as is authorized by law for agencies in the executive branch, but at rates not to exceed the daily equivalent of the annual rate of basic pay prescribed for level V of the Executive Schedule under section 5316 of that title.
- (2) General powers and authorities of commission.—
- 23 (A) IN GENERAL.—The Commission may 24 hold such hearings and sit and act at such 25 times as the Commission considers appropriate.

1	(B) OTHER AUTHORITIES.—As the Com-
2	mission may consider advisable, the Commission
3	may—
4	(i) take testimony;
5	(ii) have printing and binding done;
6	(iii) enter into contracts and other ar-
7	rangements, subject to the availability of
8	funds;
9	(iv) make expenditures; and
10	(v) take other actions.
11	(C) OATHS AND AFFIRMATIONS.—Any
12	member of the Commission may administer
13	oaths or affirmations to witnesses appearing be-
14	fore the Commission.
15	(3) Information.—
16	(A) In General.—The Commission may
17	secure directly from any officer, department,
18	agency, establishment, or instrumentality of the
19	Federal Government such information as the
20	Commission may require to carry out this Act.
21	Each such officer, department, agency, estab-
22	lishment, or instrumentality shall furnish, to
23	the extent permitted by law, such information,
24	suggestions, estimates, and statistics directly to

the Commission, upon the request of the Chair-1 2 person. 3 (B) FACILITIES, SERVICES. AND DE-4 TAILS.—Upon the request of the Chairperson, to assist the Commission in carrying out the 6 duties of the Commission under this section, 7 the head of any Federal department, agency, or 8 instrumentality may— 9 (i) make any of the facilities and serv-10 ices of that department, agency, or instru-11 mentality available to the Commission; and 12 (ii) detail any of the personnel of that 13 department, agency, or instrumentality to 14 the Commission, on a non-reimbursable 15 basis. 16 (C) Mails.—The Commission may use the 17 United States mails in the same manner and 18 under the same conditions as other departments 19 and agencies of the United States. 20 (f) Federal Advisory Committee Act.—The pro-21 visions of the Federal Advisory Committee Act (5 U.S.C. 22 App.) shall not apply to the Commission. 23 (g) TERMINATION OF COMMISSION.—The Commission shall terminate on the date that is 12 years after the date of the first meeting of the Commission.

1 (h) APPOINTMENTS.—Notwithstanding any other provision of this Act, the Secretary shall continue to exer-3 cise those authorities vested in the Secretary relating to 4 supervision of Indian recognition regulated under part 83 of title 25 of the Code of Federal Regulations until such time as the Commission is organized and prescribes regulations. The Secretary shall provide staff and support as-8 sistance to facilitate an orderly transition to regulation of Indian recognition by the Commission. 10 SEC. 5. DOCUMENTED PETITIONS FOR RECOGNITION. 11 (a) IN GENERAL.— 12 (1) Letters of intent and documented 13 PETITIONS.—Subject to subsection (d) and except as 14 provided in paragraph (3), any Indian group may 15 submit to the Commission letters of intent and a 16 documented petition requesting that the Commission 17 recognize the group as an Indian tribe. 18 (2) Hearing.— 19 (A) IN GENERAL.—Indian groups that 20 have been denied or refused recognition as an

24 if the Commission determines that the criteria 25 established by this Act changes the merits of

Indian tribe under regulations prescribed by the

Secretary shall be entitled to an adjudicatory

hearing under section 9 before the Commission,

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- the Indian group's documented petition submitted to the Department.
 - (B) Hearing record.—For purposes of subparagraph (A), the Commission shall review the administrative record containing the documented petition that formed the basis of the determination to the Indian group by the Secretary.
 - (C) TREATMENT OF SECRETARY'S FINAL DETERMINATION.—For purposes of the adjudicatory hearing, the Secretary's final determination shall be considered a preliminary determination under section 8(b)(1)(B).
 - (D) OFFICIAL GOVERNMENT ACTIONS TO BE CONSIDERED CONCERNING EVIDENCE OF CRITERIA.—A statement and an analysis of facts submitted under this section may establish that, for any given period of time for which evidence of criteria is lacking, such absence of evidence corresponds in time with official acts of the Federal or relevant State Government which prohibited or penalized the expression of Indian identity. For such periods of time, the absence of evidence shall not be the basis for declining to acknowledge the petitioner.

- 1 (3) EXCLUSION.—The following groups and en-2 tities shall not be eligible to submit a documented 3 petition for recognition by the Commission under 4 this Act:
 - (A) CERTAIN ENTITIES THAT ARE ELIGIBLE TO RECEIVE SERVICES FROM THE BUREAU.—Indian tribes, organized bands, pueblos, communities, and Alaska Native entities that are recognized by the Secretary as of the date of enactment of this Act as eligible to receive services from the Bureau.
 - (B) CERTAIN SPLINTER GROUPS, POLITICAL FACTIONS, AND COMMUNITIES.—Splinter groups, political factions, communities, or groups of any character that separate from the main body of an Indian tribe that, at the time of that separation, is recognized as an Indian tribe by the Secretary, unless the group, faction, or community is able to establish clearly that the group, faction, or community has functioned throughout history until the date of the documented petition as an autonomous Indian tribal entity.
 - (C) CERTAIN GROUPS THAT HAVE PRE-VIOUSLY SUBMITTED DOCUMENTED PETI-

TIONS.—Groups, or successors in interest of groups, that before the date of enactment of this Act, have petitioned for and been denied or refused recognition based on the merits of their petition as an Indian tribe under regulations prescribed by the Secretary (other than an Indian group described in paragraph (2)(A)). Nothing in this subparagraph shall be construed as excluding any group that Congress has identified as Indian, but has not identified as an Indian tribe.

(D) Indian groups subject to terminated by an Act of Congress.

(4) Transfer of documented petition.—

(A) IN GENERAL.—Notwithstanding any other provision of law, not later than 30 days after the date on which all of the members of the Commission have been appointed and confirmed by the Senate under section 4(b), the Secretary shall transfer to the Commission all documented petitions and letters of intent pending before the Department that request the Sec-

retary to recognize or acknowledge an Indian group as an Indian tribe.

- (B) CESSATION OF CERTAIN AUTHORITIES OF SECRETARY.—Notwithstanding any other provision of law, on the date of the transfer under subparagraph (A), the Secretary and the Department shall cease to have any authority to recognize or acknowledge, on behalf of the Federal Government, any Indian group as an Indian tribe.
- (C) Determination of order of submission of transferred documented petitions.—Documented petitions transferred to the Commission under subparagraph (A) shall, for purposes of this Act, be considered as having been submitted to the Commission in the same order as those documented petitions were submitted to the Department.
- 19 (b) DOCUMENTED PETITION FORM AND CONTENT.—
 20 Except as provided in subsection (c), any documented peti21 tion submitted under subsection (a) by an Indian group
 22 shall be in any readable form that clearly indicates that
 23 the documented petition is a documented petition request24 ing the Commission to recognize the Indian group as an

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- 1 Indian tribe and that contains detailed, specific evidence2 concerning each of the following items:
- 3 (1) STATEMENT OF FACTS.—A statement of 4 facts and an analysis of such facts establishing that 5 the petitioner has been identified as an American In-6 dian entity on a substantially continuous basis since 7 1900. Evidence that the character of the group as 8 an Indian entity has from time to time been denied 9 shall not be considered to be conclusive evidence that 10 this criterion has not been met. Evidence that the 11 Commission may rely on in determining the Indian 12 identity of a group may include any 1 or more of the 13 following items:
 - (A) IDENTIFICATION OF PETITIONER.—An identification of the petitioner as an Indian entity by any department, agency, or instrumentality of the Federal Government.
 - (B) RELATIONSHIP OF PETITIONER WITH STATE GOVERNMENT.—A relationship between the petitioner and any State government, based on an identification of the petitioner as an Indian entity.
 - (C) Relationship of Petitioner with a Political subdivision of a state.—Dealings of the petitioner with a county or political

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- 1 subdivision of a State in a relationship based on 2 the Indian identity of the petitioner. 3 (D) Identification of petitioner on THE BASIS OF CERTAIN RECORDS.—An identification of the petitioner as an Indian entity by 6 records in a private or public archive, court-7 house, church, or school. 8 (E) Identification of petitioner by 9 CERTAIN EXPERTS.—An identification of the 10 petitioner as an Indian entity by an anthropolo-11 gist, historian, or other scholar. 12 (F) Identification of petitioner by 13 CERTAIN MEDIA.—An identification of the peti-14 tioner as an Indian entity in a newspaper, book, 15 or similar medium. (G) Identification of petitioner by 16 17 ANOTHER INDIAN TRIBE OR ORGANIZATION.— 18 An identification of the petitioner as an Indian 19 entity by another Indian tribe or by a national, 20 regional, or State Indian organization. 21 (H) Identification of petitioner by a 22
 - FOREIGN GOVERNMENT OR INTERNATIONAL OR-GANIZATION.—An identification of the petitioner as an Indian entity by a foreign government or an international organization.

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1	(I) OTHER EVIDENCE OF IDENTIFICA-
2	TION.—Such other evidence of identification as
3	may be provided by a person or entity other
4	than the petitioner or a member of the member-
5	ship of the petitioner.
6	(2) EVIDENCE OF COMMUNITY.—
7	(A) In general.—A statement of facts
8	and an analysis of such facts establishing that
9	a predominant portion of the membership of the
10	petitioner—
11	(i) comprises a community distinct
12	from those communities surrounding that
13	community; and
14	(ii) has existed as a community from
15	historical times to the present.
16	(B) EVIDENCE.—Evidence that the Com-
17	mission may rely on in determining that the pe-
18	titioner meets the criteria described in clauses
19	(i) and (ii) of subparagraph (A) may include 1
20	or more of the following items:
21	(i) Marriages.—Significant rates of
22	marriage within the group, or, as may be
23	culturally required, patterned out-mar-
24	riages with other Indian populations.

1	(ii) Social relationships.—Signifi-
2	cant social relationships connecting indi-
3	vidual members.
4	(iii) Social interaction.—Signifi-
5	cant rates of informal social interaction
6	which exist broadly among the members of
7	a group.
8	(iv) Shared economic activity.—A
9	significant degree of shared or cooperative
10	labor or other economic activity among the
11	membership.
12	(v) Discrimination or other so-
13	CIAL DISTINCTIONS.—Evidence of strong
14	patterns of discrimination or other social
15	distinctions by nonmembers.
16	(vi) Shared ritual activity.—
17	Shared sacred or secular ritual activity en-
18	compassing most of the group.
19	(vii) Cultural patterns.—Cultural
20	patterns that—
21	(I) are shared among a signifi-
22	cant portion of the group that are dif-
23	ferent from the cultural patterns of
24	the non-Indian populations with whom
25	the group interacts;

1	(II) function as more than a
2	symbolic identification of the group as
3	Indian; and
4	(III) may include language, kin-
5	ship, or religious organizations, or re-
6	ligious beliefs and practices.
7	(viii) Collective Indian Iden-
8	TITY.—The persistence of a named, collec-
9	tive Indian identity continuously over a pe-
10	riod of more than 50 years, notwith-
11	standing changes in name.
12	(ix) HISTORICAL POLITICAL INFLU-
13	ENCE.—A demonstration of historical po-
14	litical influence pursuant to the criteria set
15	forth in paragraph (3).
16	(x) Extended kinship ties.—Not
17	less than 50 percent of the tribal members
18	exhibit collateral kinship ties through gen-
19	erations to the third degree.
20	(C) Criteria for sufficient evi-
21	DENCE.—The Commission shall consider the
22	petitioner to have provided sufficient evidence
23	of community at a given point in time if the pe-
24	titioner has provided evidence that dem-
25	onstrates any one of the following:

1	(i) Residence of members.—More
2	than 50 percent of the members of the
3	group of the petitioner reside in a par-
4	ticular geographical area exclusively or al-
5	most exclusively composed of members of
6	the group, and the balance of the group
7	maintains consistent social interaction with
8	some members of the community.
9	(ii) Marriages.—Not less than ½ of
10	the marriages of the group are between
11	members of the group.
12	(iii) Distinct cultural pat-
13	TERNS.—Not less than 50 percent of the
14	members of the group maintain distinct
15	cultural patterns including language, kin-
16	ship, or religious organizations, or religious
17	beliefs or practices.
18	(iv) Community social institu-
19	TIONS.—Distinct community social institu-
20	tions encompassing 50 percent of the mem-
21	bers of the group, such as kinship organi-
22	zations, formal or informal economic co-
23	operation, or religious organizations.
24	(v) Applicability of criteria.—
25	The group has met the criterion in para-

1	graph (3) using evidence described in para-
2	graph (3)(B).
3	(3) Autonomous entity.—
4	(A) In general.—A statement of facts
5	and an analysis of such facts establishing that
6	the petitioner has maintained political influence
7	or authority over its members as an autono-
8	mous entity from historical times until the time
9	of the documented petition. The Commission
10	may rely on 1 or more of the following items in
11	determining whether a petitioner meets the cri-
12	terion described in the preceding sentence:
13	(i) Mobilization of members.—
14	The group is capable of mobilizing signifi-
15	cant numbers of members and significant
16	resources from its members for group pur-
17	poses.
18	(ii) Issues of Personal Impor-
19	TANCE.—Most of the membership of the
20	group consider issues acted upon or taken
21	by group leaders or governing bodies to be
22	of personal importance.
23	(iii) Political process.—There is
24	widespread knowledge, communication, and

1	involvement in political processes by most
2	of the members of the group.
3	(iv) Level of application of cri-
4	TERIA.—The group meets the criterion de-
5	scribed in paragraph (2) at more than a
6	minimal level.
7	(v) Intragroup conflicts.—There
8	are intragroup conflicts which show con-
9	troversy over valued group goals, prop-
10	erties, policies, processes, or decisions.
11	(vi) Continuous line of group
12	LEADERS.—A continuous line of group
13	leaders with a description of the means of
14	selection or acquiescence by a majority of
15	the group's members.
16	(B) EVIDENCE OF EXERCISE OF POLITICAL
17	INFLUENCE OR AUTHORITY.—The Commission
18	shall consider that a petitioner has provided
19	sufficient evidence to demonstrate the exercise
20	of political influence or authority at a given
21	point in time by demonstrating that group lead-
22	ers or other mechanisms exist or have existed
23	that accomplish the following:
24	(i) Allocation of group re-
25	SOURCES.—Allocate group resources such

1	as land, residence rights, or similar re-
2	sources on a consistent basis.
3	(ii) Settlement of disputes.—Set-
4	tle disputes between members or subgroups
5	such as clans or lineages by mediation or
6	other means on a regular basis.
7	(iii) Influence on Behavior of in-
8	DIVIDUAL MEMBERS.—Exert strong influ-
9	ence on the behavior of individual mem-
10	bers, such as the establishment or mainte-
11	nance of norms and the enforcement of
12	sanctions to direct or control behavior.
13	(iv) Economic subsistence activi-
14	TIES.—Organize or influence economic
15	subsistence activities among the members,
16	including shared or cooperative labor.
17	(C) TEMPORALITY OF SUFFICIENCY OF
18	EVIDENCE.—A group that has met the require-
19	ments of paragraph (2)(C) at any point in time
20	shall be considered to have provided sufficient
21	evidence to meet the criterion described in sub-
22	paragraph (A) at that point in time.
23	(4) GOVERNING DOCUMENT.—A copy of the
24	then present governing document of the petitioner
25	that includes the membership criteria of the peti-

tioner. In the absence of a written document, the petitioner shall be required to provide a statement describing in full the membership criteria of the petitioner and the then current governing procedures of the petitioner.

(5) List of members.—

(A) IN GENERAL.—A list of all then current members of the petitioner, including the full name (and maiden name, if any), date, and place of birth, and then current residential address of each member, a copy of each available former list of members based on the criteria defined by the petitioner, and a statement describing the methods used in preparing those lists.

- (B) REQUIREMENTS FOR MEMBERSHIP.—
 In order for the Commission to consider the members of the group to be members of an Indian tribe for the purposes of the documented petition, that membership shall be required to consist of established descendancy from an Indian group that existed historically, or from historical Indian groups that combined and functioned as a single autonomous entity.
- (C) EVIDENCE OF TRIBAL MEMBERSHIP.— Evidence of tribal membership required by the

1	Commission for a determination of tribal mem
2	bership shall include the following items:
3	(i) Descendancy Rolls.—
4	Descendancy rolls prepared by the Sec
5	retary for the petitioner for purposes of
6	distributing claims money, providing allot
7	ments, or other purposes.
8	(ii) Certain official records.—
9	Federal, State, or other official records or
10	evidence identifying then present members
11	of the petitioner, or ancestors of ther
12	present members of the petitioner, as being
13	descendants of a historic tribe or historic
14	tribes that combined and functioned as a
15	single autonomous political entity.
16	(iii) Enrollment records.—
17	Church, school, and other similar enroll
18	ment records identifying then present
19	members or ancestors of then present
20	members as being descendants of a historic
21	tribe or historic tribes that combined and
22	functioned as a single autonomous politica
23	entity.
24	(iv) Affidavits of recognition.—
25	Affidavits of recognition by tribal elders

leaders, or the tribal governing body identifying then present members or ancestors of
then present members as being descendants of 1 or more historic tribes that combined and functioned as a single autonomous political entity.

- (v) Other records or evidence based upon first-hand experience of historians, anthropologists, and genealogists with established expertise on the petitioner or Indian entities in general, identifying then present members or ancestors of then present members as being descendants of 1 or more historic tribes that combined and functioned as a single autonomous political entity.
- 17 (c) EXCEPTIONS.—A documented petition from an 18 Indian group that is able to demonstrate by a preponder19 ance of the evidence that the group was, or is the suc20 cessor in interest to, a—
- 21 (1) party to a treaty or treaties;
- 22 (2) group acknowledged by any agency of the 23 Federal Government as eligible to participate under 24 the Act of June 18, 1934 (commonly referred to as

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- the "Indian Reorganization Act") (48 Stat. 984 et seq., chapter 576; 25 U.S.C. 461 et seq.);
- 3 (3) group for the benefit of which the United 4 States took into trust lands, or which the Federal 5 Government has treated as having collective rights 6 in tribal lands or funds; or
- (4) group that has been denominated a tribe by
 an Act of Congress or Executive order,
- 9 shall be required to establish the criteria set forth in this
- 10 section only with respect to the period beginning on the
- 11 date of the applicable action described in paragraph (1),
- 12 (2), (3), or (4) and ending on the date of submission of
- 13 the documented petition.
- 14 (d) Deadline for Submission.—
- 15 (1) DOCUMENTED PETITIONS.—No Indian 16 group may submit a documented petition to the 17 Commission after 8 years after the date of the first 18 meeting of the Commission.
- 19 (2) LETTERS OF INTENT.—In the case of a let20 ter of intent, the Commission shall publish in the
 21 Federal Register a notice of such receipt, including
 22 the name, location, and mailing address of the peti23 tioner. A petitioner who has submitted a letter of in24 tent or had a letter of intent transferred to the Com25 mission under section 5 shall be required to submit

1	a documented petition within 3 years after the date
2	of the first meeting of the Commission to the Com-
3	mission. No letters of intent will be accepted by the
4	Commission after 3 years after the date of the first
5	meeting of the Commission.
6	SEC. 6. NOTICE OF RECEIPT OF DOCUMENTED PETITION.
7	(a) Petitioner.—
8	(1) In general.—Not later than 30 days after
9	a documented petition is submitted or transferred to
10	the Commission under section 5(a), the Commission
11	shall—
12	(A) send an acknowledgement of receipt in
13	writing to the petitioner; and
14	(B) publish in the Federal Register a no-
15	tice of that receipt, including the name, loca-
16	tion, and mailing address of the petitioner and
17	such other information that—
18	(i) identifies the entity that submitted
19	the documented petition and the date the
20	documented petition was received by the
21	Commission;
22	(ii) indicates where a copy of the doc-
23	umented petition may be examined; and
24	(iii) indicates whether the documented
25	petition is a transferred documented peti-

1	tion that is subject to the special provi-
2	sions under paragraph (2).
3	(2) Special provisions for transferred
4	DOCUMENTED PETITIONS.—
5	(A) In general.—With respect to a docu-
6	mented petition that is transferred to the Com-
7	mission under section 5(a)(4), the notice pro-
8	vided to the petitioner, shall, in addition to pro-
9	viding the information specified in paragraph
10	(1), inform the petitioner whether the docu-
11	mented petition constitutes a documented peti-
12	tion that meets the requirements of section 5.
13	(B) Amended Petitions.—If the petition
14	described in subparagraph (A) is not a docu-
15	mented petition, the Commission shall notify
16	the petitioner that the petitioner may, not later
17	than 120 days after the date of the notice, sub-
18	mit to the Commission an amended petition
19	that is a documented petition for review under
20	section 7.
21	(C) EFFECT OF AMENDED PETITION.—To
22	the extent practicable, the submission of an
23	amended petition by a petitioner by the date
24	specified in this paragraph shall not affect the

1	order of consideration of the petition by the
2	Commission.
3	(b) Others.—In addition to providing the notifica-
4	tion required under subsection (a), the Commission shall
5	notify, in writing, the Governor and attorney general of,
6	and each federally recognized Indian tribe within, any
7	State in which a petitioner resides.
8	(c) Publication; Opportunity for Supporting
9	OR OPPOSING SUBMISSIONS.—
10	(1) Publication.—The Commission shall pub-
11	lish the notice of receipt of each documented petition
12	(including any amended petition submitted pursuant
13	to subsection (a)(2)) in a major newspaper of gen-
14	eral circulation in the town or city located nearest
15	the location of the petitioner.
16	(2) Opportunity for supporting or oppos-
17	ING SUBMISSIONS.—
18	(A) In General.—Each notice published
19	under paragraph (1) shall include, in addition
20	to the information described in subsection (a),
21	notice of opportunity for other parties involved
22	with the petitioners to submit factual or legal
23	arguments in support of, or in opposition to,
24	the documented petition.

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1	(B) Copy to petitioner.—A copy of any
2	submission made under subparagraph (A) shall
3	be provided to the petitioner within 90 days
4	upon receipt by the Commission.
5	(C) Response.—The petitioner shall be
6	provided an opportunity to respond within 90
7	days to any submission made under subpara-
8	graph (A) before a determination on the docu-
9	mented petition by the Commission.
10	SEC. 7. PROCESSING THE DOCUMENTED PETITION.
11	(a) Review.—
12	(1) In general.—Upon receipt of a docu-
13	mented petition submitted or transferred under sec-
14	tion $5(a)$ or submitted under section $6(a)(2)(B)$, the
15	Commission shall conduct a review to determine
16	whether the petitioner is entitled to be recognized as
17	an Indian tribe.
18	(2) Content of Review.—The review con-
19	ducted under paragraph (1) shall include consider-
20	ation of the documented petition, supporting evi-
21	dence, and the factual statements contained in the
22	documented petition.

(3) Other research.—In conducting a review

under this subsection, the Commission may—

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- 1 (A) initiate other research for any purpose 2 relative to analyzing the documented petition 3 and obtaining additional information about the 4 status of the petitioner; and
 - (B) consider such evidence as may be submitted by interested parties.
 - (4) Access to Library of Congress and National Archives.—Upon request by the petitioner, the appropriate officials of the Library of Congress and the National Archives shall allow access by the petitioner to the resources, records, and documents of those entities, for the purpose of conducting research and preparing evidence concerning the status of the petitioner.

(b) Consideration.—

(1) In GENERAL.—Except as otherwise provided in this subsection, documented petitions submitted or transferred to the Commission shall be considered on a first come, first served basis, determined by the date of the original filing of each such documented petition with the Commission (or the Department if the documented petition is transferred to the Commission pursuant to section 5(a)(4) or is an amended petition submitted pursuant to section 6(a)(2)(B)). The Commission shall es-

- tablish a priority register that includes documented petitions that are pending before the Department as of the date of the first meeting of the Commission.
- 4 (2) PRIORITY CONSIDERATION.—Each docu5 mented petition (that is submitted or transferred to
 6 the Commission pursuant to section 5(a) or that is
 7 submitted to the Commission pursuant to section
 8 6(a)(2)(B)) of an Indian group that meets 1 or more
 9 of the requirements set forth in section 5(c) shall re10 ceive priority consideration over a documented peti11 tion submitted by any other Indian group.

12 SEC. 8. PRELIMINARY HEARING.

- 13 (a) IN GENERAL.—Not later than 60 days after the receipt of a documented petition by the Commission sub-14 15 mitted or transferred under section 5(a) or submitted to the Commission pursuant to section 6(a)(2)(B), the Com-16 mission shall set a date for a preliminary hearing, which 18 shall in no instance be held later than 180 days after receipt of the documented petition. At the preliminary hear-19 20 ing, the petitioner and any other interested party may pro-21 vide evidence concerning the status of the petitioner.
- 22 (b) Determination.—
- 23 (1) IN GENERAL.—Not later than 30 days after 24 the conclusion of a preliminary hearing under sub-

1	section (a), the Commission shall make a determina-
2	tion—
3	(A) to extend Federal acknowledgment of
4	the petitioner as an Indian tribe to the peti-
5	tioner; or
6	(B) that the petitioner should proceed to
7	an adjudicatory hearing.
8	(2) Notice of Determination.—The Com-
9	mission shall publish in the Federal Register a no-
10	tice of each determination made under paragraph
11	(1).
12	(e) Information To Be Provided Preparatory
13	TO AN ADJUDICATORY HEARING.—
14	(1) In general.—If the Commission makes a
15	determination under subsection (b)(1)(B) that the
16	petitioner should proceed to an adjudicatory hearing,
17	the Commission shall—
18	(A)(i) not later than 30 days after the date
19	of such determination, make available appro-
20	priate evidentiary records of the Commission to
21	the petitioner to assist the petitioner in pre-
22	paring for the adjudicatory hearing; and
23	(ii) include such guidance as the Com-

1	to assist	the	petitioner	in	preparing	for	the
2	hearing;	and					

- (B) not later than 30 days after the conclusion of the preliminary hearing under subsection (a), provide a written notification to the petitioner that includes a list of any deficiencies or omissions that the Commission relied on in making a determination under subsection (b)(1)(B).
- 10 (2) SUBJECT OF ADJUDICATORY HEARING.—
 11 The list of deficiencies and omissions provided by
 12 the Commission to a petitioner under paragraph
 13 (1)(B) shall be the subject of the adjudicatory hear14 ing. The Commission may not make any additions to
 15 the list after the Commission issues the list.

16 SEC. 9. ADJUDICATORY HEARING.

(a) In General.—Not later than 180 days after the conclusion of a preliminary hearing under section 8(a), the Commission shall afford a petitioner who is subject to section 8(b)(1)(B) an adjudicatory hearing. The subject of the adjudicatory hearing shall be the list of deficiencies and omissions provided under section 8(c)(1)(B) and shall be conducted pursuant to sections 554, 556, and 557 of title 5, United States Code.

- 1 (b) Testimony From Staff of Commission.—In
- 2 any hearing held under subsection (a), the Commission
- 3 shall require testimony from the acknowledgement and re-
- 4 search staff of the Commission or other witnesses involved
- 5 in the preliminary determination. Any such testimony
- 6 shall be subject to cross-examination by the petitioner.
- 7 (c) EVIDENCE BY PETITIONER.—In any hearing held
- 8 under subsection (a), the petitioner may provide such evi-
- 9 dence as the petitioner considers appropriate.
- 10 (d) Determination by Commission.—Not later
- 11 than 60 days after the conclusion of any hearing held
- 12 under subsection (a), the Commission shall—
- 13 (1) make a determination concerning the exten-
- sion or denial of Federal acknowledgment of the pe-
- titioner as an Indian tribe to the petitioner;
- 16 (2) publish the determination of the Commis-
- sion under paragraph (1) in the Federal Register;
- 18 and
- 19 (3) deliver a copy of the determination to the
- 20 petitioner, and to every other interested party.
- 21 SEC. 10. APPEALS.
- 22 (a) In General.—Not later than 60 days after the
- 23 date that the Commission publishes a determination under
- 24 section 9(d), the petitioner may appeal the determination

- 1 to the United States District Court for the District of Co-
- 2 lumbia.
- 3 (b) ATTORNEY FEES.—If the petitioner prevails in
- 4 an appeal made under subsection (a), the petitioner shall
- 5 be eligible for an award of reasonable attorney fees and
- 6 costs under section 504 of title 5, United States Code,
- 7 or section 2412 of title 28, United States Code, whichever
- 8 is applicable.

9 SEC. 11. EFFECT OF DETERMINATIONS.

- 10 A determination by the Commission under section
- 11 9(d) that an Indian group is recognized by the Federal
- 12 Government as an Indian tribe shall not have the effect
- 13 of depriving or diminishing—
- 14 (1) the right of any other Indian tribe to govern
- the reservation of such other tribe as that reserva-
- tion existed before the recognition of that Indian
- group, or as that reservation may exist thereafter;
- 18 (2) any property right held in trust or recog-
- nized by the United States for that other Indian
- tribe as that property existed before the recognition
- of that Indian group; or
- 22 (3) any previously or independently existing
- claim by a petitioner to any such property right held
- in trust by the United States for that other Indian

1	tribe before the recognition by the Federal Govern-
2	ment of that Indian group as an Indian tribe.
3	SEC. 12. IMPLEMENTATION OF DECISIONS.
4	(a) Eligibility for Services and Benefits.—
5	(1) In general.—Subject to paragraph (2),
6	upon recognition by the Commission of a petitioner
7	as an Indian tribe under this Act, the Indian tribe
8	shall—
9	(A) be eligible for the services and benefits
10	from the Federal Government that are available
11	to other federally recognized Indian tribes by
12	virtue of their status as Indian tribes with a
13	government-to-government relationship with the
14	United States; and
15	(B) have the responsibilities, obligations,
16	privileges, and immunities of those Indian
17	tribes.
18	(2) Programs of the Bureau.—
19	(A) In general.—The recognition of an
20	Indian group as an Indian tribe by the Commis-
21	sion under this Act shall not create an imme-
22	diate entitlement to programs of the Bureau in
23	existence on the date of the recognition.
24	(B) AVAILABILITY OF PROGRAMS.—

- 1 (i) IN GENERAL.—The programs de-2 scribed in subparagraph (A) shall become 3 available to the Indian tribe upon the appropriation of funds.
- (ii)REQUESTS FOR APPROPRIA-6 TIONS.—The Secretary and the Secretary 7 of Health and Human Services shall for-8 ward budget requests for funding the pro-9 grams for the Indian tribe pursuant to the 10 needs determination procedures established 11 under subsection (b).
- 12 (b) NEEDS DETERMINATION AND BUDGET 13 QUEST.—

(1) IN GENERAL.—Not later than 180 days 14 15 after an Indian group is recognized by the Commis-16 sion as an Indian tribe under this Act, the appro-17 priate officials of the Bureau and the Indian Health 18 Service of the Department of Health and Human 19 Services shall consult and develop in cooperation 20 with the Indian tribe, and forward to the Secretary or the Secretary of Health and Human Services, as 22 appropriate, a determination of the needs of the In-23 dian tribe and a recommended budget required to 24 serve the newly recognized Indian tribe.

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1	(2) Submission of Budget request.—Upon
2	receipt of the information described in paragraph
3	(1), the appropriate Secretary shall submit to the
4	President a recommended budget along with rec-
5	ommendations, concerning the information received
6	under paragraph (1), for inclusion in the annual
7	budget submitted by the President to the Congress
8	pursuant to section 1108 of title 31, United States
9	Code.
10	SEC. 13. ANNUAL REPORT CONCERNING COMMISSION'S AC-
11	TIVITIES.
12	(a) List of Recognized Tribes.—Not later than
13	90 days after the first meeting of the Commission, and
14	annually on or before each January 30 thereafter, the
15	Commission shall publish in the Federal Register a list
16	of all Indian tribes that—
17	(1) are recognized by the Federal Government;
18	and
19	(2) receive services from the Bureau.
20	(b) Annual Report.—
21	(1) In general.—Beginning on the date that
22	is 1 year after the date of the first meeting of the
23	Commission, and annually thereafter, the Commis-
24	sion shall prepare and submit a report to the Com-
25	mittee on Indian Affairs of the Senate and the Com-

1	mittee on Resources of the House of Representatives
2	that describes the activities of the Commission.
3	(2) Content of Reports.—Each report sub-
4	mitted under this subsection shall include, at a min-
5	imum, for the year that is the subject of the re-
6	port—
7	(A) the number of documented petitions
8	pending at the beginning of the year and the
9	names of the petitioners;
10	(B) the number of documented petitions
11	received during the year and the names of the
12	petitioners;
13	(C) the number of documented petitions
14	the Commission approved for acknowledgment
15	during the year and the names of the acknowl-
16	edged petitioners;
17	(D) the number of documented petitions
18	the Commission denied for acknowledgment
19	during the year and the names of the peti-
20	tioners; and
21	(E) the status of all pending documented
22	petitions on the date of the report and the
23	names of the petitioners.

1 SEC. 14. ACTIONS BY PETITIONERS FOR ENFORCEMENT.

- 2 Any petitioner may bring an action in the district
- 3 court of the United States for the district in which the
- 4 petitioner resides, or the United States District Court for
- 5 the District of Columbia, to enforce the provisions of this
- 6 Act, including any time limitations within which actions
- 7 are required to be taken, or decisions made, under this
- 8 Act. The district court shall issue such orders (including
- 9 writs of mandamus) as may be necessary to enforce the
- 10 provisions of this Act.

11 SEC. 15. REGULATIONS.

- 12 The Commission may, in accordance with applicable
- 13 requirements of title 5, United States Code, promulgate
- 14 and publish such regulations as may be necessary to carry
- 15 out this Act.

16 SEC. 16. GUIDELINES AND ADVICE.

- 17 (a) GUIDELINES.—Not later than 90 days after the
- 18 date of the first meeting of the Commission, the Commis-
- 19 sion shall make available to Indian groups suggested
- 20 guidelines for the format of documented petitions, includ-
- 21 ing general suggestions and guidelines concerning where
- 22 and how to research information that is required to be
- 23 included in a documented petition. The examples included
- 24 in the guidelines shall not preclude the use of any other
- 25 appropriate format.

1 (b) Research Advice.—The Commission may, upon request, provide suggestions and advice to any petitioner 3 with respect to the research of the petitioner concerning 4 the historical background and Indian identity of that petitioner. The Commission shall not be responsible for conducting research on behalf of the petitioner. SEC. 17. ASSISTANCE TO PETITIONERS. 8 (a) Grants.— 9 (1) IN GENERAL.—The Secretary of Health and 10 Human Services may award grants to Indian groups 11 seeking Federal recognition as Indian tribes to en-12 able the Indian groups to— 13 (A) conduct the research necessary to sub-14 stantiate documented petitions under this Act; 15 and 16 (B) prepare documentation necessary for 17 the submission of a documented petition under 18 this Act. 19 GRANTS.—The TREATMENT ofgrants 20 made under this subsection shall be in addition to 21 any other grants the Secretary of Health and 22 Human Services is authorized to provide under any 23 other provision of law. 24 (b) Competitive Award.—The grants made under subsection (a) shall be awarded competitively on the basis

- 1 of objective criteria prescribed in regulations promulgated
- 2 by the Secretary of Health and Human Services.
- 3 SEC. 18. PROTECTION OF CERTAIN PRIVILEGED INFORMA-
- 4 TION.
- 5 Notwithstanding any other provision of law, upon the
- 6 effective date of this Act, when responding to any requests
- 7 for information on petitions and related materials filed by
- 8 a group seeking Federal recognition as an Indian tribe
- 9 pursuant to part 83 of title 25 of the Code of Federal
- 10 Regulations, including petitions and related materials
- 11 transferred to the Commission from the Department
- 12 under section 5(a)(4), as well as related materials located
- 13 within the Department that have yet to be transferred to
- 14 the Commission, the Department and the Commission
- 15 shall exclude materials identified by the petitioning group
- 16 as information related to religious practices or sacred
- 17 sites, and which the group is forbidden to disclose except
- 18 for the limited purpose of Department and Commission
- 19 review.
- 20 SEC. 19. AUTHORIZATION OF APPROPRIATIONS.
- 21 (a) Commission.—There are authorized to be appro-
- 22 priated to the Commission to carry out this Act (other
- 23 than section 17) such sums as are necessary for each of
- 24 fiscal years 2008 through 2017.

- 1 (b) SECRETARY OF HHS.—There are authorized to
- 2 be appropriated to the Secretary of Health and Human
- 3 Services to carry out section 17 such sums as are nec-

4 essary for each of fiscal years 2008 through 2017.

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